

## **Engaging multiple stakeholders for CLUP and Ecosystem Based Management: The use of foresighting approach in Central Maluku, Seram Island, Indonesia**

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AGRICULTURAL RESEARCH  
FOR DEVELOPMENT



# WHY SERAM?

- Intact forest (Manusela National Park)
- High B/D richness (117 birds & 38 mammals)
- 4 Ecosystem types (coastal, swamp, lowland, mountain rainforest)
- Highly strong in the cultural and customary
- Traditional land ownership



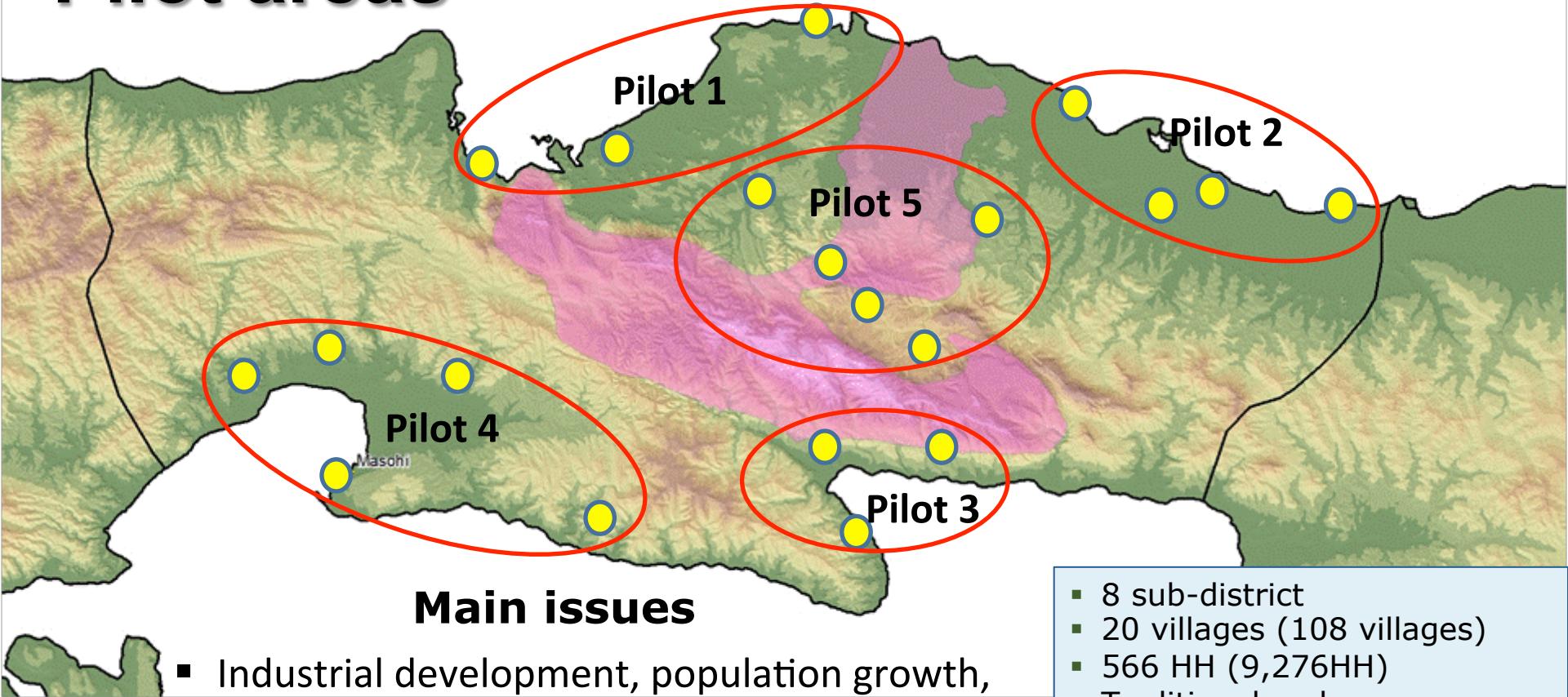


**Objective:** What process can allow multiple needs of land taken into account in land use decision process?

**Methods:** Prospective Participatory Analysis



# Pilot areas

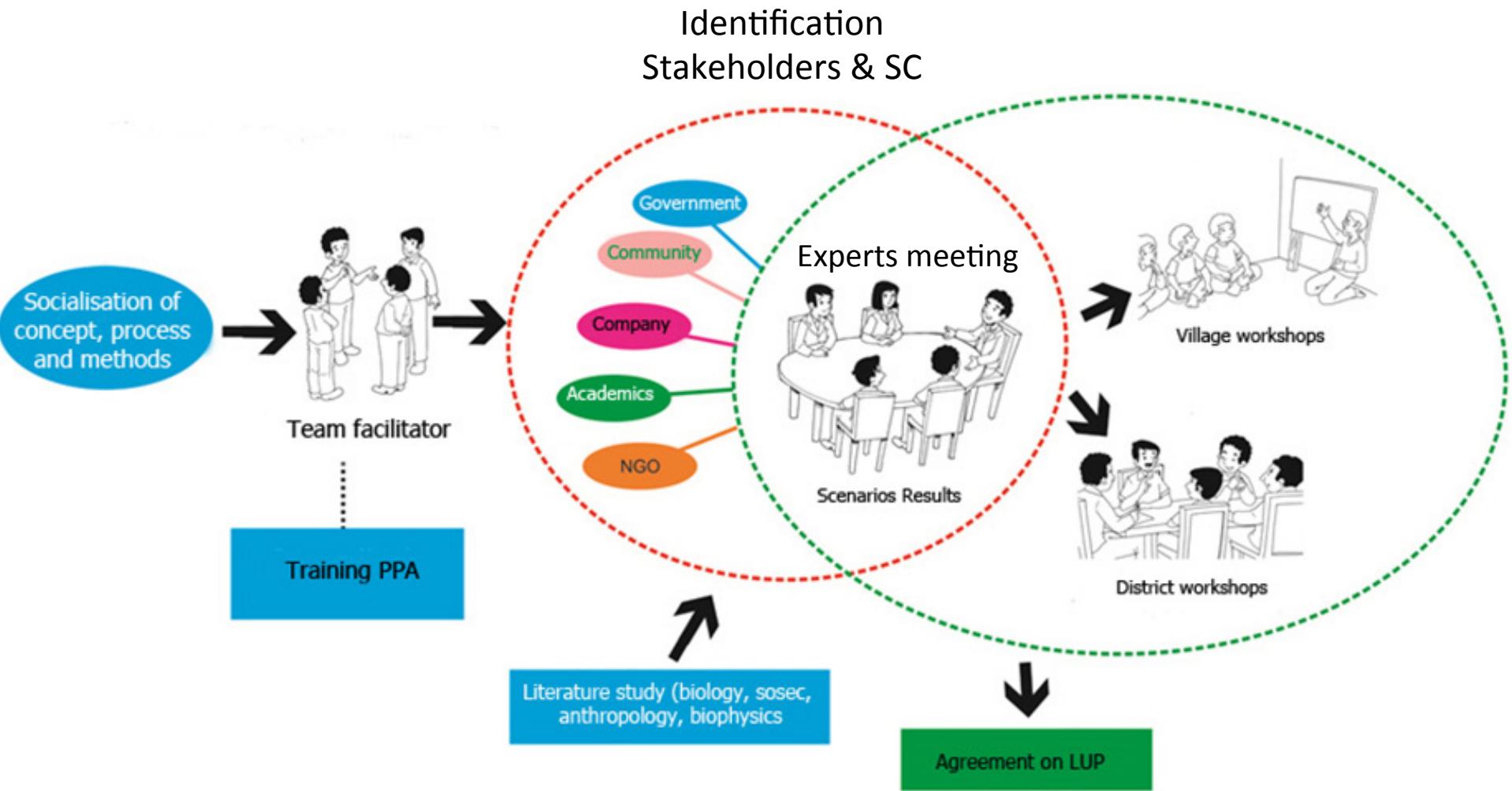


## Main issues

- Industrial development, population growth, and transmigration program
- Conflict over land uses → traditional LU for mixed gardens, companies, state-owned enterprises, and government
- Lack of clear land tenure and rights for communities

- 8 sub-district
- 20 villages (108 villages)
- 566 HH (9,276HH)
- Traditional and transmigration communities
- 15,2 people/km<sup>2</sup>
- Study in 2010-2011

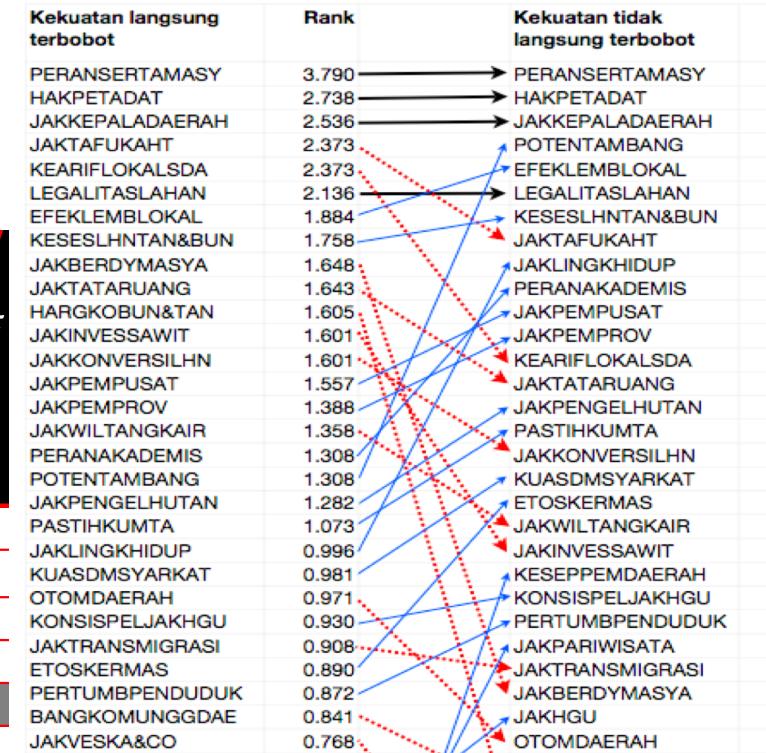
# Work flow PPA



# Analysis variables & mutual influence

|    |                | ETOSKERMAS | HUMAS&PERUSH | JAKVESKA&CO | JAKVESTAMB | PEL&PENGDUSA |
|----|----------------|------------|--------------|-------------|------------|--------------|
| 1  | ETOSKERMAS     | 0          | -            | -           | -          | -            |
| 2  | HUMAS&PERUSH   | -          | 0            | -           | -          | -            |
| 3  | JAKVESKA&CO    | -          | -            | 0           | -          | -            |
| 4  | JAKVESTAMB     | -          | -            | -           | 0          | -            |
| 5  | PEL&PENGDUSA   | -          | -            | -           | -          | 1            |
| 6  | PERANAKADEMIS  | -          | -            | -           | -          |              |
| 7  | JAKTAFUKAHT    | -          | -            | 1           |            |              |
| 8  | KESESALAMUKIM  | -          | -            | -           |            |              |
| 9  | KONLABUDATAKEB | -          | -            | -           |            |              |
| 10 | PEMANFLAHUT    | -          | -            | -           |            |              |
| 11 | POTENTAMBANG   | -          | -            | -           |            |              |
| 12 | SIKMASLOKTRANS | 1          | -            | -           |            |              |
| 13 | LEGALITASLAHAN | -          | -            | 1           |            |              |
| 14 | INFRASTRUKTUR  | -          | -            | -           |            |              |
| 15 | STATLHNPNUNGSI | -          | -            | -           |            |              |

53 INTERNAL VARIABLES



| No | Direct             | Indirect | Direct strength | Indirect strength | Selection | Direct strength  |
|----|--------------------|----------|-----------------|-------------------|-----------|------------------|
| 1  | x PERANSERTAMASY   | x        | x               | x                 | OK        | PERANSERTAMASY   |
| 2  | x HAKPETADAT       | x        | x               | x                 | OK        | HAKPETADAT       |
| 3  | x JAKKEPALADAERAH  | x        | x               | x                 | OK        | JAKKEPALADAERAH  |
| 4  | x LEGALITASLAHAN   | x        | x               | x                 | OK        | JAKTAFUKAHT      |
| 5  | x JAKTAFUKAHT      | x        | x               | x                 | OK        | KEARIFLOKALSA    |
| 6  | no JAKTATARUANG    | x        | x               | ?                 | Maybe     | LEGALITASLAHAN   |
| 7  | no JAKKONVERSILHN  | x        | no              | no                | ?         | EFEKLEMBLOKAL    |
| 8  | no PASTIKUMTA      | x        | no              | no                | maybe     | KESES LHNTAN&BUN |
| 9  | x KESES LHNTAN&BUN | x        | x               | x                 | OK        | JAKBERDYMASYA    |
| 10 | x KEARIFLOKALSA    | x        | x               | no                | maybe     | JAKTATARUANG     |
| 11 | no JAKINVESSAWIT   | x        | x               | no                | ?         | HARGKOBUN&TAN    |
| 12 | x PEMANFLAHUT      | x        | no              | no                | ?         | JAKINVESSAWIT    |
| 13 | x JAKPEMPUSAT      | no       | x               | x                 | OK        | JAKKONVERSILHN   |
| 14 |                    |          |                 |                   |           | JAKPEMPUSAT      |



Thinking beyond the canopy

Center for International Forestry Research

# Building scenarios

- Community participation
- Legality of land
- Government policies
- Spatial planning policies
- Community empowerment policies

| No | Key variables                  | Similar variables         | States  |  |  |   |
|----|--------------------------------|---------------------------|---|--|--|---|
|    |                                |                           | A   | B  | C  | D   |
| 1  | Community Participation        | Community                 | Community involved in planning, implementing, and monitoring of land use in a transparent system.               | Top-Down approach in planning and management (community, as the executor).                                 | Community refused to participate in the process of land management.  | Communities manage land regardless of the formal rules.   |
|    |                                |                           | Customary Land Tenure   | State controls of customary land and ignores the values of local wisdom.                                   | There is no certainty of customary land law and the loss of local wisdom and values.   | Petuanan customary rights of indigenous peoples masters without any government regulation.            |
|    |                                |                           | Local Wisdom  | Local wisdom is ignored.   |  |   |
|    |                                | Petuanan Customary Rights |   |  |  |   |
|    |                                | Policies                  | Central Government Policies   | Head of Regional Policy and the Central Government accommodate the interests and welfare of the community. | Head of Regional Policy and the Central Government is authoritarian, only in favor of certain groups, and did not consider the interests and welfare of the community. | Regent policies and regulation do not consider sustainable land use (social, economic, and physical). |
|    |                                |                           |   |  |  | Communities reject all policies, i.e., Regent's and the Central Government's policy in land use.      |
|    |                                | Planning                  | Forest Land Uses and Planning Policies  | Spatial Policy in a rational and realistic manner, based on regional characteristics.                      | Utilization of space that does not refer to spatial planning policies.   | Determination of forest area that is not proportional to the spatial planning policies.               |
|    |                                |                           | Palm oil Investment Policies  |  |  |   |
|    |                                |                           | Forest Land Uses  |  |  |   |
|    |                                |                           | Land Conversion Policies  |  |  |   |
|    |                                |                           | Land Suitability for Plantation and Agriculture   |  |  |   |
| 5  | Community Empowerment Policies |                           | Community empowerment policy in accordance with the capacity of community and business characteristics based on | Community empowerment policy which does not correspond to the capacity of the community, and               | Society refuses or does not utilize the empowerment of government policy   |   |

# 1. The sun is shining on Seram Island

## Skenario 1: MATAHARI BERSINAR DI PULAU SERAM

Kebijakan pemerintah tentang pengelolaan lahan di Maluku Tengah yang memperhatikan katong pung hak-hak supaya katong bisa sejahtera perlu dibikin dalam peraturan daerah



Tanah Ulayat adalah warisan leluhur per katong deng ana-cucu pung hidop. Jadi kalu bole alor akang bae-bae juga deng satu peraturan daerah yang pas!



Supaya semua sanang pemerintah musti ator lahan-lahan se

## Skenario 2: MISKIN DI NEGERI SENDIRI

Katong pung sumber daya alam paling labanyak, tapi katong seng bisa rasa akang kareng karena semua pemerintah yang



Katong ini negeri adat! jadi kalu mau biking sesuatu di katong pun petuanan adat, jang lupa katong pung aturan-aturan adat yang sudah ada sejak katong pung leluhur



Banya kekayaan alam di pulau Seram, at supaya jang katong tinggal misi

# 2. Poor in their own country

# 3. Struggle without an end

## Skenario 3: PERJUANGAN SENG BERUJUNG

Pemerintah dong balong mengakui k hak ulayat sehingga kadi katong harus berjua mati pa



Kalu boleh ada kepastian par hak ulayat yang katong miliki



Kalo pemerintah mau bantu katong jangan cuma biking kebijakan, tapi harus biking juga aksi-aksi nyata yang katong dapat rasakan di kat

# 4. Irresponsible policies

## Skenario 4: KEBIJAKAN YANG SENG BIJAK

Kebijakan pemberdayaan masyarakat dan pemberdayaan lahan yang sudah ditetapkan paling bagus ee.e, tapi dong seng biking akang sesuai deng apa yang su ditetapkan tuul



Katong minta agar pemerintah dong jang mao ator iko pemerintah dong pung mao saja, tapi musti gikir-gikir rayat kecil ni lai.



Kalu pemerintah ator sabarang, katong juu bisa biking iko katong pung mai lai, akibatnya bisa masalah laba basar lai

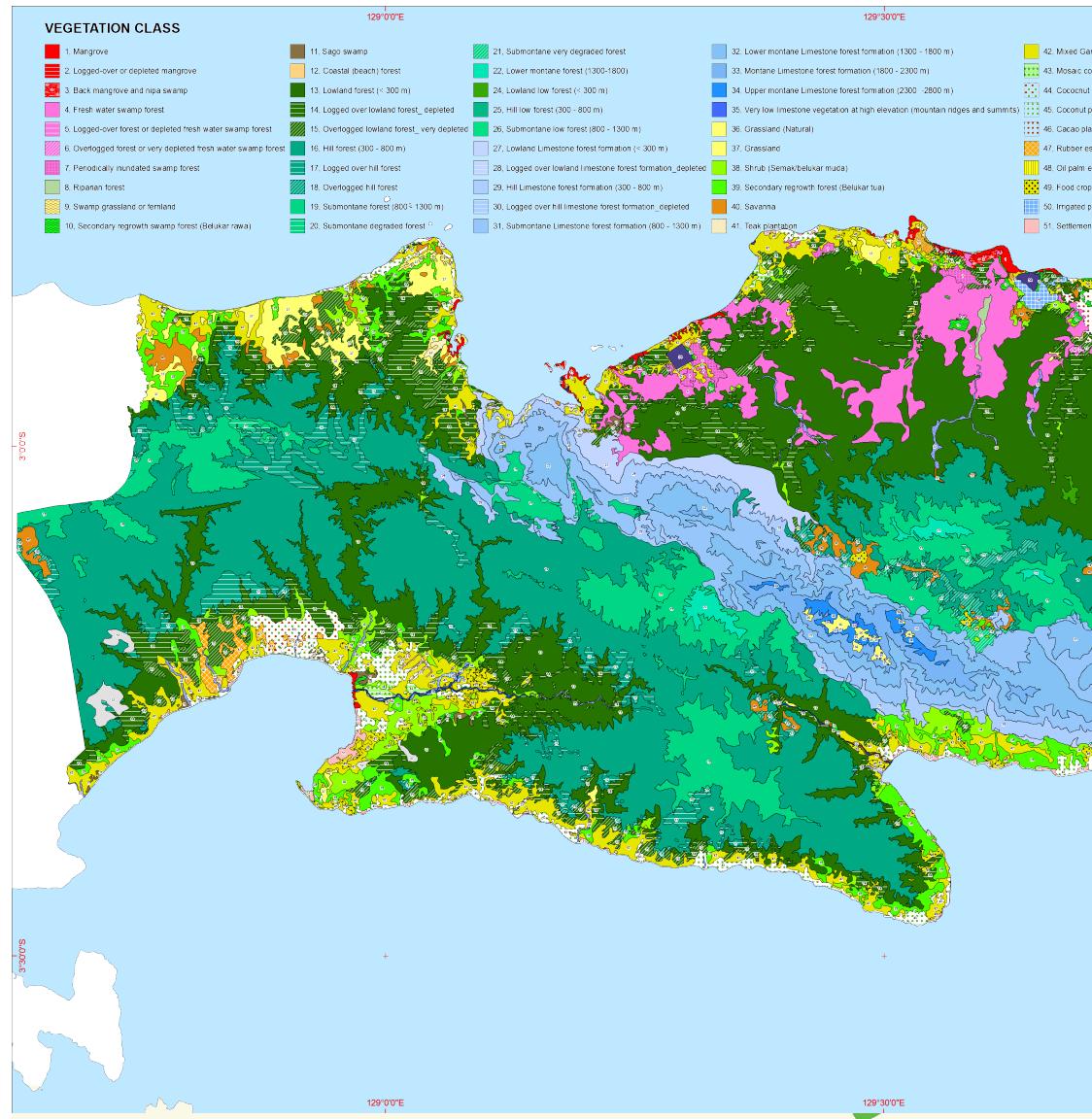


Scenario 1 → Desirable

Scenarios 2, 3, 4 → Undesirable

# From scenarios to Action

- Integrated action plan for district mid-term planning
- Commitment of all stakeholders to implement the action plan
- LUP dialogue between provincial and national level
- Revised current land allocation map at 1:50.000 scale, more operational at district level (to be promoted in national level)





# Challenge

- Who pays the cost of participation once ongoing donor assistance is over, especially for future monitoring of the implementation?
- How to institutionalize the process into current government system?
- Desirable vs. undesirable scenarios?
- How to monitor the key drivers in the district mid-term planning

# Conclusion

- The nature of PPA process proved successful in bringing together all stakeholders from different background and status to share their view.
- PPA helps different stakeholders in building collaboration and to work together to change the future.
- Local governments have better understanding of the community needs and priorities during the PPA process
- PPA can be used to prepare district regulation on future land use planning.



# Thank you

